



Committee: COUNCIL BUSINESS COMMITTEE

Date: THURSDAY, 15TH SEPTEMBER 2011

Venue: MORECAMBE TOWN HALL

Time: 6.00 P.M.

AGENDA

1. Apologies for Absence

2. Minutes

Minutes of meeting held on 30th June 2011 (previously circulated).

- 3. Items of Urgent Business Authorised by the Chairman
- 4. **Declarations of Interest**
- 5. **Review of the Member Development Strategy** (Pages 1 10)

Report of the Democratic Services Manager.

6. Consultation: Rationalisation of Household Waste Recycling Centres (Pages 11 - 55)

Report of the Head of Environmental Services.

7. Consultation: Local Government Resource Review

Report of the Head of Financial Services to follow.

8. Consultation: Localising Support for Council Tax in England

Report of the Head of Financial Services to follow.

ADMINISTRATIVE ARRANGEMENTS

(i) Membership

Councillors Richard Newman-Thompson (Chairman), Roger Mace (Vice-Chairman), June Ashworth, Melanie Forrest, Janet Hall, Sylvia Rogerson and David Whitaker

(ii) Substitute Membership

Councillors Tony Anderson (Substitute), Tim Hamilton-Cox (Substitute), Geoff Knight (Substitute), Jane Parkinson (Substitute), Ian Pattison (Substitute) and Emma Smith (Substitute)

(iii) Queries regarding this Agenda

Please contact Peter Baines, Democratic Services - 01524 582074, or email pbaines@lancaster.gov.uk.

(iv) Changes to Membership, substitutions or apologies

Please contact Members' Secretary, telephone 582170, or alternatively email memberservices@lancaster.gov.uk.

MARK CULLINAN, CHIEF EXECUTIVE, TOWN HALL, DALTON SQUARE, LANCASTER LA1 1PJ

Published on Wednesday, 7th September, 2011.

COUNCIL BUSINESS COMMITTEE

MEMBER DEVELOPMENT STRATEGY REVIEW 15th SEPTEMBER 2011

Report of the Democratic Services Manager

PURPOSE OF REPORT

To agree the revised Member Development Strategy

This report is public

RECOMMENDATIONS

(1) That Council Business Committee adopt the amended Member Development Strategy for 2011/12.

1.0 Introduction

- 1.1 Council Business Committee agrees revised editions of the Member Development Strategy on an annual basis. This is to ensure that member development work is appropriately targeted, based on current Corporate Plan objectives and the views of members.
- 1.2 The 2011/12 draft is appended at Appendix 1.

2.0 Details

- 2.1 The Corporate Plan 2011/12 places a clear emphasis on community leadership, and commits the Council to delivering:
 - a development / training programme including training around the community leadership role of councillors.
- 2.2 As such, this year's Member Development Strategy has incorporated an objective to deliver community leadership training, and to make this the focus of a bid to attain Level 2 of the North West Member Development Charter.
- 2.3 Council Business Committee has approved previous resolutions to submit an application for Level 2 status which, due to resource issues, could not eventually be advanced. However, the clear corporate commitment to delivering a training programme on the community leadership role of councillors will enable members and officers to work together on a submission.

- 2.4 If Council Business Committee resolves to adopt the appended Member Development Strategy, officers will bring a further report to the Committee with detailed proposals for a potential submission to the North West Employers Organisation for Level 2 accreditation.
- 2.5 The five objectives for member development in 2011/12, identified in the Strategy, are as follows:
 - 1. To provide a community leadership programme for councillors, which will form the basis of Level 2 accreditation of the Member Development Charter:
 - 2. To complete Personal Development Plans for over 75% of councillors;
 - 3. To develop the *For Councillors* section of the intranet,
 - 4. To hold a number of high quality training sessions in partnership with neighbouring authorities;
 - 5. To run a comprehensive internal programme of training events for members over the course of the year.

3.0 Conclusion

3.1 The revised Member Development Strategy contributes to delivering the current corporate priorities, specifically by providing a community leadership training programme for elected members, and facilitating councillors' ongoing vocational development.

CONCLUSION OF IMPACT ASSESSMENT

(including Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

None arising from this report.

FINANCIAL IMPLICATIONS

The budget for 2011/12 was set at £14,800 and the costs of all member training for this year will be met from within this budget allocation.

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments.

LEGAL IMPLICATIONS

There are no direct legal implications arising from this report.

MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS

None

Contact Officer: Mr P Baines Telephone: 01524 582074

E-mail: PBaines@lancaster.gov.uk



Lancaster City Council Member Development Strategy 2011/12

Introduction the Chairman

The Member Development Strategy sets out the development priorities for the coming year, to ensure relevant support and guidance is available to all members.

Over the next four years, members face a huge challenge to balance their duties as ward councillors against the need to deliver good public services in a time of great public austerity. This strategy will build on a strong history of member support at Lancaster to ensure that councillors have access to all the training and information they need.

Democratic Services runs the Council's member development programme, and this exists to support members in their role:

- i. as ward councillors;
- ii. on committees; and
- iii. when appointed by the Council onto an outside body.

Council Business Committee has the ultimate responsibility for directing member development, and its members actively promote opportunities for councillors and cascade information to their political groups.

The Council's first Member Development Strategy was adopted in 2007, and it set out various means of supporting members to improve their performance and deliver the Council's corporate priorities. The Strategy is reviewed on an annual basis in a process led by Council Business Committee, to ensure that member development remains relevant and effective.

This year's Strategy reflects the views of councillors and the Corporate Plan, in order to direct an effective programme of support throughout the year. Combining training, funding for conferences, and a focus on community leadership, the Strategy gives members a very clear overview of the support they can expect over the year.

Richard Newman-Thompson Chairman, Council Business Committee

Our Objectives

This year's Strategy has five clear objectives which we hope to achieve over the course of the year:

- 1. To provide a community leadership programme for councillors, which will form the basis of Level 2 accreditation on the Member Development Charter;
- 2. To complete Personal Development Plans for over 75% of councillors;
- 3. To develop the For Councillors section of the intranet,
- 4. To hold a number of high quality training sessions in partnership with neighbouring authorities;
- 5. To run an internal programme of training events for members over the course of the year

1. Community Leadership

The Council's long term ambition is that:

by promoting city, coast and countryside, we will secure a safe and prosperous community that is proud of its natural and cultural assets and provides lasting opportunities for all.

To pursue this, the Council recently approved four main priorities in the Corporate Plan:

- economic regeneration;
- climate change;
- partnership working and community leadership; and
- statutory responsibilities.

Whilst elected Members will contribute to all of the above, the Corporate Plan has committed the Council to:

deliver a development / training programme including training around the community leadership role of councilors

Although community leadership can mean different things to different people, a fundamental element is that members of the public identify their local councillor as somebody approachable, informed, and able to help. Our focus over the course of the year will be to provide high quality training on this aspect of a councillor's role.

Ward surgeries are perhaps the best known means of engaging with local residents and businesses, and our work over the course of the year will explore how councillors can go further to establish their role in the community.

To demonstrate our commitment to supporting members as community leaders in these challenging times, we will make this the focus of a push to achieve the prestigious Level 2 accreditation of the North West Member Development Charter.

The Council took the decision in 2002 to commit to its own internal Charter for councillor training and development. Following that, the Council signed up to the externally accredited North West Charter for Elected Member Development.

We currently hold Level 1 of the Charter, which recognises that member development in Lancaster demonstrates:

- a commitment to councillor development;
- a strategic approach; and
- that learning and development is effective in building capacity.

We will need to build on our strong tradition of member support to achieve Level 2 accreditation and, in the process, provide high quality training for members on a crucial component of what makes a successful councillor.

Objective 1: To work toward Level 2 of the North West Member Development Charter, with a community leadership programme for councillors;

2. Personal Development Plans

Personal Development Plans are an ideal way to ensure that members' personal development and support requirements are met. Through an informal one-to-one discussion, members' role on the Council can be assessed and strengths and areas for improvement highlighted.

A plan will then be put in place to ensure those areas are addressed and appropriate training sourced. Personal Development Plans are completely confidential and take less than an hour to complete.

It should be noted that members may only be eligible to attend certain conferences and seminars in instances when the subject matter has been identified as a priority in a Personal Development Plan.

As a result of Personal Development Plans, training courses have been organised, one-to-one sessions held, job shadowing arranged, and information provided electronically for members. All of these have helped individual councillors fulfil their role on the council, as well as establishing priorities for inclusion in the ongoing programme of training events.

Objective 2: To complete personal development plans for at least 75% of councillors during the 2011/12 municipal year.

3. Good Communications

All Councillors now have access to a Council laptop and other electronic resources, with individual support available to any members who may need it. Council Business Committee is now a paperless meeting.

This being the case, the 'For Councillors' section of the intranet has recently undergone substantial changes, with a wealth of information now available to councillors.

Members' internet home pages have been set at 'For Councillors' by default, which means that this will be the first webpage a councillor accesses when logging onto the internet.

All the latest training events, relevant news, and opportunities will be listed here, along with useful forms and templates which can be downloaded and filled in to claim travel expenses or apply to attend a conference.

The Latest News section will be regularly updated throughout the course of the year, and key programmes, such as Personal Development Plans, together with conferences and seminars will be advertised here.

Objective 3: To develop the Councillors section of the intranet, providing up to date information about the Council's work, forthcoming events, reports and templates.

4. High Quality Training With Neighbouring Authorities

In July 2011, Democratic Services contracted an external speaker to give a training session on chairmanship skills. To keep costs down and provide a networking opportunity for our members, it was decided to extend an invitation for neighbouring authorities to send representatives - charged at the going rate.

Feedback from councillors, representing Lancaster and neighbouring authorities, was extremely positive. The high quality of the speaker and the ability to exchange views with councillors from different authorities led to a lively atmosphere which was reflected on the evaluation forms.

A number of members have already expressed a wish for similar events to take place in the future and, where the costs can be shared with other participating authorities, we will seek to provide more opportunities like this over the course of the year.

Objective 4: To hold a number of high quality training sessions in partnership with neighbouring authorities

5. Internal Training

Member Briefings are run on a monthly basis by Democratic Services, and provide a detailed insight for members into different aspects of the Council's work. Hosted by senior officers and often involving site visits, we will be holding member briefings on each Service's work over the course of the year.

Code of Conduct training is mandatory for all councillors, whilst equalities training is compulsory for newly elected members. Councillors nominated to the Committees shown below must attend mandatory training sessions as set out:

Name of Committee	Mandatory Training		
Licensing Act Committee	Licensing Act 2003 Training		
Licensing Regulatory Committee	Equalities Training Licensing Regulatory Training		
Personnel Committee	Equalities Training		
Planning and Highways Regulatory Committee	Planning Training		

Crucially, it will be feedback from one-to-one discussions with councillors during Personal Development Plan sessions which will determine what our internal and external training priorities will be during the course of the year and planning for next year. The training programme will be produced to meet the demand created by councillors, so please be sure to sign up for a Personal Development plan and let us know what you'd like to see.

Objective 5: To run an internal programme of high quality training events, covering a wide range of subjects, for members of the council.

Appendix 1

Officer Support

Each member of the Council will receive support to enable them to be effective in their role as a councillor. Democratic Services offer day-to-day support, and are responsible for co-ordinating the member development work at the Council. The key officers to contact are:

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COUNCIL BUSINESS COMMITTEE

Rationalisation of Household Waste Recycling Centres- Consultation 15th September 2011

Report of Head of Environmental Services

PURPOSE OF REPORT

To provide information which will inform Lancaster City Council's response to Lancashire County Council's consultation on the rationalisation of household waste recycling centres.

This report is public.

RECOMMENDATIONS OF HEAD OF ENVIRONMENTAL SERVICES

(1) That the Council Business Committee agrees a response to the County Council consultation 'Rationalisation of Household Waste Recycling Centres'.

1.0 Introduction

- 1.1 In February the decision was taken by Lancashire County Council to further rationalise their network of Household Waste Recycling Centres (HWRCs). The closures would reduce operating costs and make better use of the remaining facilities thus making the network more cost effective.
- 1.2 It is accepted, by the County Council, that closures will have an impact on the local communities which they serve. However, it is not considered cost effective to provide two facilities in districts where the waste generated can be accommodated at one HWRC or where there are alternative suitable facilities relatively close by.
- 1.3 The review of Lancashire County Council's HWRC network has taken place on the basis of providing at least one HWRC per district. Thereafter, the remaining facilities have been evaluated using information on the tonnages they receive, property related factors and the effects that the closure of each facility would have on the population of a district as a whole.

2.0 Proposal Details

- 2.1 The report recommends the closure of the following Household Waste Recycling Centres:
 - Garstang
 - Great Harwood

- Bacup
- Colne
- 2.2 In the Lancaster District there are two HWRCs. These are located at Salt Ayre and Keer Bridge (Carnforth). The review makes the following recommendations with regards to these-
 - It is recommended that neither Salt Ayre nor Keer Bridge HWRCs are closed as part of this review.
 - However, future consideration should be given separately to this review to
 the further refining and improvement of the HWRC network by replacement
 of both facilities with a new HWRC which better accommodates the number
 of visits and tonnages generated in the district.
- 2.3 It is intended to consult locally with all of the District, Town and Parish Councils in Lancashire before finalising any recommendations. The actual consultation review document is attached as APPENDIX 1
- 2.4 A draft response to the consultation is attached at APPENDIX 2. The Business Committee are asked to consider this response and agree Lancaster City Council's formal response to the consultation.

3.0 Details of Consultation

3.1 As outlined in the report and appendices.

4.0 Options and Options Analysis (including risk assessment)

- 4.1 Option 1-To provide a response to the consultation. A draft response is attached at Appendix 2
- 4.2 Option 2-To not provide a response to the consultation
- 4.3 The officer preferred option is option 1

5.0 Conclusion

5.1 The report provides information on which to base a response to the County Council's consultation.

CONCLUSION OF IMPACT ASSESSMENT

(including Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

Corporate Plan 2011-14- Statutory Responsibilities- Deliver the objectives of the Lancashire Waste Strategy 2008 to 2020.

LEGAL IMPLICATIONS

Legal Services have been consulted and have no comments to add.

FINANCIAL IMPLICATIONS						
There are no financial implications arising from	There are no financial implications arising from this report.					
OTHER RESOURCE IMPLICATIONS						
Human Resources:						
None.						
Information Services:						
None.						
Property:						
None.						
Open Spaces:						
None.						
SECTION 151 OFFICER'S COMMENTS						
The Deputy S151 officer has been consulted a	nd has no comments to add.					
MONITORING OFFICER'S COMMENTS						
The Monitoring Officer has been consulted and has no further comments.						
BACKGROUND PAPERS	Contact Officer: Mark Davies Telephone: 01524 582401 E-mail: mdavies@lancaster.gov.uk					

Lancashire County Council

Rationalisation of Household Waste Recycling Centres

Consultation Review July 2011





Contents

1.0	Executive Summary and Recommendations	2
2.0	Background	3
3.0	Introduction	4
4.0	Assessment of Closure Options	
4.1	Lancaster	6
4.2	Wyre	8
4.3	West Lancashire	10
4.4	Ribble Valley	12
4.5	Hyndburn	14
4.6	Rossendale	16
4.7	Pendle	18
5.0	Consultation	20
6.0	Appendices	
Appe	ndix 1 - HWRC tonnages in Lancashire	
Appe	ndix 2 - Comparisons Table	
Appe	ndix 3 - Lancashire's HWRC Network and Routes Map	
Appe	ndix 4 - Population Maps	

Author: Steve Scott

Head of Waste Management Lancashire County Council

1.0 Executive Summary and Recommendations

In February 2011, as part of the authority's budget planning process, Lancashire County Council took the decision to further rationalise the network of Household Waste Recycling Centre's (HWRC's) provided by the authority by closing four facilities. The closures will reduce operating costs and make better use of the remaining 15 facilities making the network more cost effective.

It is accepted that closures will have an impact on the local communities which they serve. However, it is not cost effective to provide two facilities in districts where the waste generated can be accommodated at one HWRC or where there are alternative suitable facilities relatively close by.

This rationalisation has reviewed Lancashire County Council's HWRC network on the basis of providing at least one HWRC per district. Thereafter, the remaining facilities have been evaluated using information on the tonnages they receive, property related factors and the affects that the closure of each facility would have on the population (households) of a district as a whole.

On this basis the report recommends the closure of the following Household Waste Recycling Centres:

- Garstang
- Great Harwood
- Bacup
- Colne

The closure of the Bacup HWRC is predicated upon the resolution of the leasing arrangements for Haslingden HWRC. In the event that this cannot be resolved it would be recommended that Haslingden HWRC is closed instead of Bacup.

The report also recommends that consideration is given to the further refinement of the network in the future by the replacement of the Saltayre and Keer Bridge HWRC's in Lancaster and the Longridge and Clitheroe HWRC's in Ribble Valley with one HWRC in each district, should it prove financially viable to do so, and suitable sites be identified.

In the assessment of closure options this review has endeavoured to ensure that as many households as possible in each District remain within 6 miles of a HWRC. This aim has to be evaluated alongside the tonnages which are delivered to each facility and other factors such as the alternative facilities that householders can use. For example, there are some facilities that could close instead of those recommended that would allow a greater percentage of households to remain within 6 miles of another HWRC. However, other factors have also been considered and on balance a judgement has been made as to which site to recommend for closure.

On this basis the recommendations have the following impacts:

HWRC (District)	Percentage (and number) of households in District more than 6 miles from a HWRC following closure	Nearest alternative facility (Distance from HWRC)
Garstang (Wyre)	14.60% (7493)	Preston (8.4 miles) - split level HWRC with better access and facilities
Gt Harwood (Hyndburn)	Nil	Altham (2.5 miles) - split level HWRC with better access and facilities
Bacup (Rossendale)	11.03% (3482)	Haslinden (5.8 miles) - single level HWRC with same access and facilities
Colne (Pendle)	0.03% (12)	Burnley (4.4 miles) - brand new split level HWRC with better access and facilities

It is clear that some of the closures will impact more than others - particularly Garstang and Bacup. However, this report highlights that these closures will least affect the population as a whole in each of the Districts reviewed and will provide the best continuity for Lancashire County Council's HWRC service.

In all, should these recommendations be adopted, 3% of households in Lancashire will now be more than 6 miles from a HWRC in comparison to 1% before the closures.

2.0 Background

The number and location of HWRC's in Lancashire is based largely on a variety of historical factors, with many of the facilities having operated since the 1970's and many also being located for convenience in the vicinity of old landfill sites (for the original purpose of guick disposal of rubbish to landfill) or at former Council depots.

The result being that there are more facilities provided in some areas than others. In some cases two or three have been provided in areas which collectively generate less customer visits than are comfortably accommodated by just one facility in others.

The nature of HWRC facilities has changed dramatically in recent years with a move to a use predominantly as recycling centres. The introduction of kerbside recycling and green waste collections to over 90% of properties in Lancashire has also shifted the emphasis of the HWRC's to recycling items not collected at doorstep.

Lancashire does enjoy a very high standard of doorstep collection services. These are also resource intensive and householders should be encouraged to utilise these as the first point for managing their rubbish and in particular recycling. The HWRC's are not intended to be used on a frequent basis for wastes that are already collected at the doorstep and as such, the majority of visits that householders make to HWRC's should be for bulky or larger items (e.g. wood, scrap metal etc). These items are not usually produced on a weekly or often even monthly basis and, therefore, the need for any householder to visit a HWRC should only be on an occasional basis.

During 2008/09, alongside the preparation of Lancashire's Municipal Waste Management Strategy 'Rubbish to Resources', a review began of all Household Waste Recycling Centres. The review was carried out by independent technical consultants, who assessed the existing 23 HWRC's to examine whether the distribution and location of sites was suitable, operationally effective and represented value for money. The review also included recommendations for the optimum number and distribution of HWRC's, including the redevelopment, relocation or closure of individual HWRC's where appropriate.

Amongst other efficiencies the review recommended the closure of four HWRC's in St Annes, Langho, Padiham and Rufford. The Deputy Leader of the County Council approved these recommendations on the 7 June 2010.

In February 2011, as part of the authority's budget planning process, Lancashire County Council took the decision to further refine the network of HWRC's by closing a another four facilities leaving 15 HWRC's. The closures will result in financial savings through efficiency and whilst still retaining a network of facilities well able to cope with demand and well placed to serve the needs of local communities.

It is accepted that any HWRC closures will have an impact on the communities which they serve. However, it is unnecessarily more expensive to provide an HWRC where another facility can reasonably accommodate the amount of waste generated in a district or where other facilities are available nearby. To this end, Lancashire County Council has carried out a preliminary Equality Analysis which will be reviewed on conclusion of the consultation which ends at 5pm on 30th September 2011.

3.0 Introduction

The purpose of this report is to consider which four HWRC facilities should be recommended for closure on the basis that their closure will least affect the residents of each District and Lancashire as a whole, and provide the best continuity and standards of service for Lancashire County Council.

In order to do so this review will consider the following primary factors;

Tonnage: Details of all of Lancashire's HWRC tonnages are summarised in Appendix 1. The average amount of waste accepted at each facility over the last 3 years has been calculated and is presented in Appendix 2. In order to allow for fluctuations in annual tonnages the 3 year average has been used for the basis of assessment in this report.

Property: The size, suitability and accessibility of facilities and any other property issues.

Number of households: The number of households affected by any given closure and their locality to any other HWRC facility. Maps showing the affects of closure of each facility are provided in Appendix 4 and these form the basis for the population (households) information presented in tables under each district. Whilst it may not always be the case, for the purpose of this review it has generally been assumed that most households currently use the closest available HWRC.

Lancashire County Council does not have any specific formal policy on the number or location of HWRC's that will be provided. However, the Council's preference is to keep the majority of households as close to a HWRC as possible. For the purpose of evaluation this report assesses the impacts of each potential HWRC closure on the number of households that would be within 6 miles of, or subsequently more than 6 miles from, a HWRC.

Other considerations: Any other factors that need to be considered in the process.

A table of comparisons of HWRC's is provided to assist in the evaluation process in Appendix 2.

Appendix 3 details Lancashire's existing HWRC network and routes between facilities. For the purpose of consistency the shortest realistic route has been used as calculated by Google Maps. A detailed traffic analysis has not been conducted as in most cases it is impossible to be sure which alternative HWRC's householders may use. However, consideration has been given to traffic generation and access to the facilities throughout the report.

In the first instance, Districts which currently only have one HWRC servicing the District will immediately be discounted from the evaluation. This therefore precludes Preston, South Ribble, Chorley, Burnley and Fylde. These are generally heavily utilised HWRC's in any case, as can be seen from the tonnages in Appendix 1, and would therefore not be considered viable for closure under the terms of this review.

As such, the remaining HWRC's that could be considered for closure are as follows;

Lancaster - Lancaster, Carnforth
 Wyre - Fleetwood, Garstang
 West Lancashire - Burscough, Skelmersdale
 Ribble Valley - Longridge, Clitheroe
 Hyndburn - Great Harwood, Altham
 Rossendale - Haslingden, Bacup

Pendle

- Colne, Barnoldswick

This report is intended to provide recommendations on which facilities should close based upon the statistical and operational information presented, and it is the intention of Lancashire County Council to consult with District, Town and Parish Council's in respect of these recommendations. Comments received from residents during this process will also be considered before any final decision on the closures is made.

4.0 Assessment of closure options

Lancaster District

Lancaster has a population of approximately 140,000 and there are 66,358 residential properties within the District. The two HWRC's are located at Saltayre in Lancaster and Keer Bridge in Carnforth which receive a combined tonnage of 21,487 tonnes.

During the original HWRC review the Carnforth HWRC was outlined as a potential facility for closure. However, it was considered during the overview and scrutiny process that the impacts of closing either HWRC in Lancaster would be too great and consideration should be given to replacing both facilities with one bigger site.

The capital requirements for building an alternative facility are such that this would negate any potential efficiency saving. As such, for the purpose of this review, the primary intention for which is to establish budget savings through efficiencies in the network, this suggestion will only be commented upon and the two Lancaster facilities will be assessed on the same basis as the others.

	Tonnage received	onnage received Ar	I e received Area of facility	In the event of closure no. of households within 'x' miles of a HWRC				
	(m²)	4 Miles	6 Miles	8 miles	10 miles			
Lancaster	15,353	3,720	*	*	· '	66,279 99.88%		
Carnforth	6,134			*	· '	65,357 98.49%		

Saltayre HWRC, Lancaster

Saltayre HWRC is the second busiest of all of Lancashire's HWRC's accepting in the region of 15,353 tonnes of waste per year which equates to approximately 307,000 visits (see Appendix 3). The facility is very busy at all times even during week days which is unusual in comparison to the majority of facilities.

The site has access from the A5273 Ovangle Road and an entrance road to the facility which also accesses a privately operated landfill site. The number of visits to the facility often means that at busy times access to the HWRC is restricted, with cars queuing on the entrance road causing access problems to the landfill site.

At peak times traffic can queue back to the A5273 causing congestion on the highway and access problems to other local amenities such as a nearby leisure centre.

Saltayre is a split level HWRC which provides convenient use for the public for most containers (no need to climb steps) and has a separate area for vehicles to service the majority of the containers. Whilst the overall area of the site is sufficient the vehicle manoeuvring area takes up a significant amount of space and as such the public area's of the site are quite small considering the number of visits the facility receives.

The Saltayre site along with the adjacent landfill site is owned by Lancaster City Council and is held under lease by Lancashire County Council until 2017. There is no indication at this stage if it would be Lancaster City Council's intention to extend the lease beyond this date.

84% of households in Lancaster are already nearest to Saltayre HWRC. In the event of it's closure the majority of households would use Keer Bridge HWRC which is a distance of 7.8 miles from Saltayre. Only 35% of households in Lancaster would be within 6 miles of a HWRC in this event. An extremely small number of households would be closer to Fleetwood and Garstang HWRC's and therefore possibly already use those facilities.

Keer Bridge HWRC, Carnforth

Keer Bridge HWRC receives in the region of 6134 tonnes of waste per year. However, it is commonly accepted that some of the waste delivered into Keer Bridge is generated from outside of Lancashire and delivered by Cumbrian residents. Previous research has estimated this to be in the region of 25% of the waste accepted at the facility (1525 tonnes).

Lancashire County Council does not have policies which prevent this additional waste being received from domestic vehicles as they would be particularly difficult to enforce operationally. However, permits for use of the facilities in commercial vehicles are not issued to households outside Lancashire's boundary. It is difficult to ascertain how much of the 1525 tonnes would be displaced back to Cumbrian facilities should Carnforth be closed. Any reduction in tonnage though would naturally also create additional savings but due to the pricing structure of the HWRC contract it is not possible to accurately calculate any financial saving in this respect.

Keer Bridge is a split level facility like Saltayre and a large part of the site area is dedicated to service vehicles but the site is more than suitably sized to accommodate the number of visits it receives and is not commonly congested. Access to the HWRC is from the A6, Carnforth Road and this is adequate for the facility. The site is owned by Lancashire County Council.

Only 16% of the households in the District are located nearest to Keer Bridge however in the event of its closure 91.37% of households would still be within 6 miles of a HWRC.

Due to it's location to the north of the district and the fact that Cumbrian residents travel south into Lancashire from outside of the district it would be anticipated that all of these households would use Saltayre.

Summary and evaluation

Due to the relatively small number of households that would be affected by the closure of Keer Bridge it is not considered that its closure would have a significant impact on the residents of the District as a whole. Its closure would also potentially generate improved performance and increased savings for Lancashire County Council as a result of any reductions in waste received from outside of the county.

However, the Saltayre facility is already too small for the amount of visits which are made to it and this causes congestion within the HWRC and, at busy times, can cause nuisance to neighbouring properties and road users. It could not reasonably accommodate the additional visits that would be brought about as a result of the closure of Keer Bridge.

The closure of Saltayre would leave almost two thirds of the District more than 6 miles from a HWRC and could potentially generate over a quarter of a million additional car journeys into Carnforth.

A solution to the property, congestion and traffic problems at Saltayre would be through the provision of a new bigger facility. Any new facility should be designed to accommodate additional waste from Keer Bridge in order that the highlighted benefits of the closure of this facility could be achieved. The revenue savings from the closure of two facilities and the replacement with one would finance the construction of the new facility on a 'break even' basis. However, this solution cannot be considered for the purpose of this review as it does not provide a revenue budget saving.

Recommendation:

It is recommended that neither Saltayre nor Keer Bridge HWRC's are closed as part of this review.

However, future consideration should be given - separately to this review - to the further refining and improvement of the HWRC network by replacement of both facilities with a new HWRC which better accommodates the number of visits and tonnages generated in the district.

Wyre

Wyre has a population of approximately 111,000 and there are 51,308 residential properties within the District. The two HWRC's are located in Fleetwood and Garstang and receive a combined tonnage of 12,117 tonnes.

	Tonnage received	received Area of facility	In the event of closure no. of households within 'x' miles of a HWRC				
	(m²)	4 Miles	6 Miles	8 miles	10 miles		
Fleetwood	8,669		6,553 12.77%	· ·	,	36,173 70.50%	
Garstang	3,448	*		,	,	51,308 100%	

Fleetwood HWRC

Fleetwood HWRC is the second busiest of the HWRC facilities being considered as part of this review and receives in the region of 8669 tonnes per year.

The facility is located on Jameson Road which provides suitable access from the main highway. The HWRC is single level (meaning customers must climb steps to access the majority of the containers) and for safety reasons the facility must close the gates to customers whilst containers are serviced. This can be for up to 20 minutes which in turn can lead to queues forming. The main access to the HWRC is shared with a privately operated landfill site however at the majority of times this is still accessible when vehicles are queuing. There is very little additional through traffic on Jameson Road.

83% of households in Wyre are already nearest to Fleetwood HWRC. In the event of it's closure the majority of households would need to use either Lytham or Garstang HWRC's which are distances of 14.7 and 15.6 miles from Fleetwood respectively. Only 18.51% of households in Wyre would be within 6 miles of a HWRC in this event.

Garstang HWRC

Garstang HWRC accepts 3,448 tonnes of waste per year. In tonnage terms it is one of the quietest HWRC's in Lancashire.

The HWRC is located on Claughton Industrial Estate south of Garstang town centre and a short distance from the main A6 Preston to Lancaster road. The site is owned by Lancashire County Council and is suitable in size for the number of visitors that use it.

The HWRC is single level and for safety reasons the facility must close the gates to customers while containers are serviced. This does cause some queuing outside the facility which in turn can affect access to the industrial estate. However, the number of visitors on weekdays when the industrial estate is at it's busiest is quite small and as such the queuing traffic does not impact too heavily.

Only 16% of households in Wyre are closest to Garstang HWRC. In the event of it's closure 85.40% of households in Wyre would still be within 6 miles of a HWRC. The majority of householders would likely use the closest alternative HWRC which is in Preston – 8.4 miles away. Some households are closer to the facilities in Fleetwood, Lancaster and Longridge however the routes to these facilities may still favour use of the Preston HWRC.

It should also be noted that the Preston HWRC is considered Lancashire County Council's 'flagship' facility. The site is extremely large and can easily accommodate additional visitors. The site is split level and queuing is extremely infrequent due to its design and other operational features that make depositing rubbish easier and quicker.

Summary and evaluation

The location of Fleetwood HWRC, the tonnage received and the number of households that it serves in Wyre realistically discount the HWRC from consideration of closure as part of this review.

Garstang HWRC is one of the quietest facility that Lancashire County Council provides and on average accepts less waste, and subsequently visitors, than all but three of the HWRC's being considered as part of this review. Due to the relatively small number of households that would be affected by its closure it is not considered that the closure of this facility would not have a significant impact on the residents of the District as a whole. In addition, a greater percentage of households (85.40%) will still be within 6 miles of a HWRC than would result from the closure of either HWRC (80%) in neighbouring Ribble Valley which has comparable facilities.

Recommendation: That Garstang HWRC is closed.

West Lancashire

West Lancashire has a population of approximately 110,000 and there are 50,634 residential properties within the District. The two HWRC's are located in Burscough and Skelmersdale and receive a combined tonnage of 13,084 tonnes. It is anticipated that the tonnages received by the two facilities will increase following the closure of Rufford HWRC in April 2011 which itself previously received 4,300 tonnes per year.

	Tonnage received	onnage received Area of facility	In the event of closure no. of households within 'x' miles of a HWRC			
	(m²)	4 Miles	6 Miles	8 miles	10 miles	
Burscough	5,451			,	,	50,628 99.99%
Skelmersdale	7,633	*			,	50,634 100%

Burscough HWRC

Burscough HWRC receives approximately 5451 tonnes of waste per year however it is anticipated this will increase following the recent closure of Rufford HWRC.

The facility is located just off the main A59 Liverpool Road on Abbey Lane. The facility is suitably sized and accessible although traffic can sometimes encounter difficulty after exiting the facility when turning right onto the busy A59.

The HWRC is single level and for safety reasons the facility must close the gates to customers while containers are serviced which can, at busy times, affect access by other traffic to neighbouring industrial units. The site is owned by Lancashire County Council.

Households in West Lancashire are evenly distributed between Burscough (45%) and Skelmersdale HWRC (47%) which are 5.3 miles apart. 8 % of households in the district are nearer to the Farington and Chorley HWRC's. Due to the close proximity of the two HWRC's 90% of households in West Lancashire would still be within 6 miles of a HWRC in the event of closure of Burscough HWRC.

As previously mentioned the Rufford HWRC which was located 4.4 miles from Burscough and 7.9 miles from Skelmersdale HWRC's closed in April 2011. Rufford previously received in the region of 4,300 tonnes a year. It is impossible to assess at this stage which HWRC facilities householders that would have used Rufford will now visit but inevitably both Burscough and Skelmersdale will be impacted in this respect.

Skelmersdale HWRC

Skelmersdale HWRC receives approximately 7633 tonnes of waste per year but, like Burscough, it is anticipated that this will increase following the recent closure of Rufford HWRC.

The facility is located on the B5068 Glenburn Road and is accessed directly via a short feed road from a roundabout. The HWRC is single level and for safety reasons the facility must close the gates to customers while containers are serviced which, at busy times, does result in traffic queuing on the roundabout to access the HWRC.

The facility is small in respects of the quantity of waste and number of customer visits that it receives and can be quite congested. By comparison, for example, it is smaller than both Altham and neighbouring Burscough both of which receive significantly lower tonnages. The site is owned by Lancashire County Council.

Again, due to the close proximity of Burscough HWRC 91% of households in West Lancashire would still be within 6 miles of a HWRC in the event of closure of Skelmersdale HWRC.

Summary and evaluation

Combined the two West Lancashire facilities already receive in the region of 13,000 tonnes of waste and this does not allow for waste displaced from Rufford HWRC. This could result in the two facilities receiving as much as 17,000 tonnes in the future. It is anticipated the two facilities will manage this quantity of waste but it is clear, in terms of size alone, that neither site could do so independently. On this basis the distribution of households in the District is irrelevant.

Recommendation:

It is recommended that neither Burscough nor Skelmersdale HWRC are closed as part of this review.

Ribble Valley

Ribble Valley has a population of approximately 57,700 and there are 24,855 residential properties within the District. The two HWRC's are located in Longridge and Clitheroe and receive a combined tonnage of 7,604 tonnes. It is anticipated that the tonnages received by the two facilities will increase following the closure of Langho HWRC in April 2011 which itself previously received 3,700 tonnes per year.

	Tonnage received	In printing the printing of th	In the event of closure no. of households within 'x' miles of a HWRC			
	(m²)	4 Miles	6 Miles	8 miles	10 miles	
Longridge	4,078					24,854 100%
Clitheroe	3,526	,	,	,		24,728 99.49%

Longridge HWRC

Longridge HWRC receives in the region of 4,078 tonnes of waste per year. However, it is anticipated that this will increase following the closure of Langho HWRC. There is also potential for increased visitors following the recommendation to close Garstang HWRC earlier in this report although it is anticipated that the majority of households that currently use Garstang would visit Preston HWRC.

The HWRC is located on the B6243 Chapel Hill the access to which is shared with industrial premises. At 921m² the facility is the smallest in Lancashire and whilst this does not affect the safe operation of the facility it's size does restrict the range and levels of service that can be provided. The size of the site also means that it can become congested at busy times. Previous plans to expand the facility onto adjacent land (which is former landfill) have proved prohibitive due to the cost of remediation of the land. The HWRC is single level and for safety reasons the facility must close the gates to customers while containers are serviced which does impact on access to the neighbouring businesses.

The site is held by Lancashire County Council under a lease from the landowner for a 30 year term which commenced in August 2001. As part of this lease there is the potential for a rent review every five years. Lancashire County Council was due a rent review in 2006, when it was expected that the rent would double. The current rent is £6,000 per annum. This has never been carried out, but Lancashire County Council would be liable for back rent should the landowner choose to do so. The landowner has made several enquires about Lancashire County Council leaving the site and have previously had plans to convert the site to factory units. The site only has planning permission until 2021.

25% of households in Ribble Valley are currently closest to Longridge although it is recognised that due it's location on the outskirts of Ribble Valley the facility is also used by households from outside of the District - in particular the Grimsargh area of Preston to the West.

The closest HWRC to Longridge is Preston HWRC a distance of 8.6 miles and households from the centre of Longridge and to the West would most likely use this facility. However, Clitheroe HWRC, which is 10.8 miles from Longridge would likely be utilised by household to the East that currently use Longridge. In the event of it's closure 81% of the residents of Ribble Valley would still be within 6 miles of a HWRC.

Clitheroe HWRC

Clitheroe HWRC receives in the region of 3,526 tonnes of waste per year. However, like Longridge it is anticipated that this will increase following the closure of Langho HWRC.

Access to the HWRC is approximately one mile from the B6243 on Henthorn Road. Henthorn Road is a single track road, and can cause difficulties for passing traffic. There is a short feed road from Henthorn Road to the site and access is shared with a restored landfill site, traffic to which is negligible. The HWRC is single level and for safety reasons the facility must close the gates to customers while containers are serviced, although this does not affect neighbouring traffic.

Whilst bigger than Longridge HWRC at 1,410m² the site is still quite small and whilst this does not affect the safe operation of the facility it's size does restrict the range and levels of service that can be provided. The size of the site also means that it can become congested at busy times. Due to the nature of the surrounding land (former landfill) there is very little scope for expansion.

50% of households in Ribble Valley are currently closest to Clitheroe HWRC. In the event of its closure 80% of the residents of Ribble Valley would still be within 6 miles of a HWRC. However, the household and distance to nearest facility statistics are complicated by the recommendation to close Great Harwood HWRC later in this report.

Summary and evaluation

Ribble Valley is a large (geographically) rural district which shares borders with several other districts. 25% of households are currently located closer to HWRC's outside of the district.

The Langho HWRC which was located 9 miles from Longridge and 6.4 miles from Clitheroe HWRC's closed in April 2011 but itself was closer to Great Harwood HWRC (5.1 miles). Langho previously received in the region of 3,700 tonnes a year. It is impossible to assess at this stage which HWRC facilities householders that would have used Langho will now visit but inevitably both Longridge and Clitheroe will be impacted in this respect. This will be further exacerbated by the recommendation to close Great Harwood and Garstang HWRC's as part of this report.

Whilst it is considered that both Longridge and Clitheroe will manage the additional visits to each facility generated by the closure of Langho (and potentially Great Harwood/Garstang) it is clear that from their size, and the tonnage received, each of these facilities will be at capacity. As such neither facility could accommodate the additional significant impact of the other one closing.

It would be fair to say that neither facility is ideal in terms of size and both restrict the potential improvement of services that could be, and are, provided by Lancashire County Council at bigger HWRC's. Both HWRC's can be congested at busy times which also detracts from the service provided and can result in a reduction in recycling achieved. In addition, there is significant potential for increased costs to Lancashire County Council in the future under the terms of the lease at Longridge.

The cost of operating two HWRC's is such that replacement of two facilities with one means that the operating savings achieved can largely fund the capital outlay required for the construction of a new facility. As such, the provision of one larger facility which better serves the location of households and number of visitors generated in Ribble Valley would be the optimum position in the district and should be considered separately to this review. However, any new facility would need to be located fairly centrally between Clitheroe and Longridge and obtaining land and necessary consents for such a facility in this largely greenbelt area may ultimately prove prohibitive.

Recommendation:

It is recommended that neither Longridge nor Clitheroe HWRC are closed as part of this review.

However, should it be practicable, future consideration should be given - separately to this review - to the further refining and improvement of the HWRC network by replacement of both facilities with a new HWRC which is more centrally located and better sized to accommodate the tonnages and visits generated within the District.

Hyndburn

Hyndburn has a population of approximately 81,100 and there are 39,666 residential properties within the District. The two HWRC's are located in Altham and Great Harwood and receive a combined tonnage of 9,484 tonnes.

	Tonnage received	onnage received Area of facility	In the event of closure no. of households within 'x' miles of a HWRC			
	(m ²)	4 Miles	6 Miles	8 miles	10 miles	
Altham	6,134	,	*	39,666 100%	· ·	39,666 100%
Great Harwood	3,350	*	*	39,666 100%	· ·	39,666 100%

Altham HWRC

Altham HWRC receives in the region of 6,134 tonnes of waste per year. The facility is located within the boundaries of an operational landfill site off Whinney Hill Road and the feed road into the HWRC is shared with the landfill site. The site is held under

lease from Accrington Brick and Tile Company for a 65 year term which commenced in March 1981.

Altham is a split level facility which facilitates convenient use for the public for most containers (no need to climb steps) and has a separate area for vehicles to service the majority of the containers. Whilst the size of the site is sufficient the vehicle manoeuvring area takes up a significant amount of the overall area. The majority of containers can be serviced without the need to close the facility to the public but there are containers on the upper level that require this to happen. In these circumstances and at busy times this can cause congestion and impact on the landfill site access. However, the busiest times for the HWRC are weekends when the landfill site traffic is reduced.

65% of households in Hyndburn are currently closest to Altham HWRC. Due to it's close proximity to Great Harwood HWRC (2.5 miles) in the event of it's closure all of the households in Hyndburn would still be within 6 miles of a HWRC.

Great Harwood HWRC

Great Harwood HWRC receives in the region of 3,350 tonnes of waste per year which is the third smallest tonnage of all of Lancashire's HWRC's.

The site is located off Alan Ramsbottom Way, within Heys Lane Industrial Estate and is held under lease from Hyndburn Borough Council for a 125 year term which commenced in July 1991. Access to the road is immediately off the highway and there is no lead in road. The HWRC is single level and for safety reasons the facility must close the gates to customers whilst containers are serviced. This in turn means that vehicles must queue on the highway when the facility is closed.

32% of households in Hyndburn live closest to Great Harwood but due to it's close proximity to Altham HWRC all households in the district would still be within 6 miles of a HWRC in the event of it's closure.

Summary and evaluation

Due to the small amount of waste received and it's close proximity to Altham HWRC there is little justification for not closing Great Harwood HWRC under the terms of this review.

Altham HWRC is a split level facility offering greater convenience and better container servicing. Whilst its access is shared with the landfill site the need to close the facility for servicing is much less frequent and queuing traffic is kept off the public highway.

Recommendation: That Great Harwood HWRC is closed.

Rossendale

Rossendale has a population of approximately 67,100 and there are 31,566 residential properties within the District. The two HWRC's are located in Haslingden and Bacup and receive a combined tonnage of 7,852 tonnes - the lowest of any of the Districts under review.

	Tonnage received	Fonnage received		In the event of closure i	the event of closure no. of households within 'x' miles of a HWRC			
		(m²)	4 Miles	6 Miles	8 miles	10 miles		
Haslingden	4,729	*	28,439 90.09%	31,566 100%	31,566 100%	31,566 100%		
Bacup	3,123	•	*	28,084 88.97%	·	31,566 100%		

Haslingden HWRC

Haslingden HWRC receives approximately 4,729 tonnes of waste per year.

The site was originally held under a user rights agreement by Lancashire County Council from Rossendale Borough Council however the current lease has expired. Neither Rossendale Borough Council nor Lancashire County Council have any records of terms or conditions of any extension to the lease. This site is currently operated on a holding over lease however this theoretically means that the lease can be terminated upon provision of sufficient notice.

The HWRC access is off the A680 Blackburn Road via a very steep and narrow road (Clough End Road) which has a growing number of residential properties on it. The site has a long internal feed road off Clough End Road, and the centre has a common entrance with the adjacent (closed) landfill site.

The site is reasonably sized in terms of area and is single level. However, the lead in road to the facility is such that when the site is closed for servicing traffic waiting to access the HWRC does not impact on any other property or the highway.

49% of households in Rossendale currently live closest to Haslindgen. In the event of it's closure however all households in the district will remain within 6 miles of a HWRC. A small number of households (4%) in this event would be closest to Altham HWRC although it is likely that many more would use this facility in preference to Bacup as it is more easily accessible in terms of the highway network. This would further impact on the Altham facility following the recommendation in this report to close Great Harwood HWRC.

Bacup HWRC

Bacup HWRC receives just 3,123 tonnes of waste per year, the second lowest tonnage of all of Lancashire's HWRC's. The site is owned by Lancashire County Council.

Access to the HWRC is from the A681 on Blackwood Road, and the facility has a shared entrance with the adjacent (closed) landfill site. There is a short feed road from Blackwood Road to the site. Blackwood Road is a very steep and narrow road which has a number of residential properties on it. It can also become impassable in poor weather conditions.

There is a short lead road to the HWRC which is single level and therefore for safety reasons must close the gates to customers whilst containers are serviced. Traffic can queue back onto Blackwood Road in this circumstance but due to the relatively low number of visitors received at the site this is infrequent and does not impact significantly on the highway.

51% of households in the district live closest to Bacup. The nearest alternative HWRC in the event of closure of Bacup HWRC is Haslingden although it is anticipated that, whilst it is further away, residents to the east of the district may use the new Burnley HWRC at Heasandford as accessibility to the facility and service levels available at it will be much easier and better than Haslingden. Closure of Bacup HWRC would leave 88.97% of households in the District within 6 miles of a HWRC.

Summary and evaluation

Due to the low waste tonnage generated at HWRC's in the District and the proximity of alternative facilities there is little justification to maintain two HWRC's in Rossendale. However, the selection of a HWRC for closure is not totally straightforward in the case of this District.

Both facilities are similar in size and population is split between them almost 50/50. Neither has the benefit of particularly good access although it must be noted that Haslingden does already receive more tonnage and accordingly more visitors than Bacup and as such more site users would be displaced in the event of it's closure. However, closure of Haslingden would ensure that 100% of householders would remain within 6 miles of a HWRC but closure of Bacup would mean that 11.03% (3482 households) are not.

Significantly though, although the extent cannot be determined at this stage, closure of Haslingden would inevitably impact on Altham HWRC - visitors to which will increase in the event of closure of Great Harwood. As such any decision to close Haslingden would have a negative affect elsewhere in the authority's HWRC network which would not be the case for Bacup.

On this basis this report will recommend the closure of Bacup HWRC. However, it is important to note that in doing so it will be necessary to have established permanent leasing arrangements for the property with Rossendale Borough Council. Should such agreement not be obtainable then it would be recommended that Haslingden HWRC close instead.

Recommendation:

Subject to the resolution of property issues for Haslingden - that Bacup HWRC is closed.

Pendle

Pendle has a population of approximately 89,300 and there are 37,763 residential properties within the District. The two HWRC's are located in Colne and Barnoldswick and receive a combined tonnage of 9,764 tonnes.

	Tonnage received	In onnage received Area of facility	n the event of closure no. of households within 'x' miles of a HWRC			
	(m ²)	4 Miles	6 Miles	8 miles	10 miles	
Colne	6,804	*	32,697 86.58%	'	37,763 100%	37,763 100%
Barnoldswick	2,960	*	*	37,751 99.97%	· ·	37,763 100%

Colne HWRC

Colne HWRC receives approximately 6,804 tonnes of waste per year and as such is one of the busier facilities that is being considered for closure.

In property terms Colne is different to all of the other HWRC's in the respect that the site is wholly owned by Lancashire County Council's contractor, Sita, and is provided under the terms of the Council's HWRC contract. This results in significantly increased operating costs under the contract in comparison to other HWRC's. The current HWRC contract ends in March 2013 and there is no guarantee to the authority of it's availability for use as a HWRC after this date.

The facility has shared access off Corporation Street, Colne with Sita's commercial waste transfer station. Traffic to the HWRC must queue with commercial traffic arriving at the transfer station which is weighed on a weighbridge before proceeding. This can cause delays in accessing the HWRC for the public. The HWRC is single level and for safety reasons the facility must close the gates to customers whilst containers are serviced. Due to the relatively high number of visitors to the facility this can impact on traffic using the waste transfer station - which includes Pendle Borough Council refuse collection vehicles.

Due to it's location within the waste transfer station the HWRC is extremely small for the amount of waste and visits it receives. Whilst the facility can operate safely with current volumes of traffic it is not considered that increasing these would be an option as this would impact severely on congestion and could result in unsafe operating conditions. Its size also affects the range and levels of service that can be provided at the facility.

Currently 64% of households in the District are closest to Colne HWRC. However, the Colne facility is just 4.4 miles from the new Burnley HWRC at Heasandford. 17% of households in the district are already closest to the Burnley HWRC and this would rise to 73% in the event of the closure of Colne. Also, in this event, virtually all households in Colne would still be within 6 miles of a HWRC.

The new Burnley HWRC opened in June 2011. The facility occupies an area of 8,147m² and is a split level facility offering increased and improved facilities, easier

access to containers for the public and separate servicing areas which allows the facility to continue operating when containers are serviced. This facility will comfortably accommodate any additional visits that would be generated in the event of closure of Colne.

Barnoldswick HWRC

Barnoldswick HWRC receives 2,960 tonnes per year - the smallest tonnage of all of Lancashire's HWRC's.

The site is owned by Lancashire County Council and is located just off West Close Road. Access to the site is via a lorry park. The lorry park is owned by a third party over which Lancashire County Council have right of access. The right of access is subject to payment of half the cost of any repair and maintenance of the access area. The HWRC is single level and for safety reasons the facility must close the gates to customers whilst containers are serviced.

Due to the area of the lorry park this does not impact on other properties or the highway. The site is relatively small in area but is sufficient for the amount of visits received and could accommodate more.

18% of households in the District are currently closest to Barnoldswick. The nearest alternative facility is Colne HWRC which is 7 miles away. In the event of it's closure 99.97% of households would still be within 6 miles of a HWRC.

Summary and evaluation

Both the size of the Colne facility and its accessibility are such that increasing visitors to the facility by the closure of Barnoldswick would not be a realistic option. However, of more concern is the fact that should Barnoldswick be closed then, as Lancashire County Council does not own the Colne facility, there is no guarantee that a HWRC service could be provided in Pendle. Indeed, any increase in congestion resulting from additional visitors would affect Sita's commercial operations and could subsequently result in their withdrawal of the site.

The Barnoldswick HWRC is under utilised and does not justify it's operating costs in respect of the amount of waste it receives. However, the closure of Colne would increase the number of households closest to Barnoldswick and in turn it is anticipated that the numbers of visitors to the facility would increase. More importantly though, using the principal of providing at least one HWRC per district it is the only facility that Lancashire County Council owns and can subsequently guarantee the provision of in Pendle.

Whilst more householders will be affected by the closure of Colne when compared to Barnoldswick the improved facilities and service that can be provided at the Burnley HWRC will compensate any householders whose journeys increase by closing Colne. Virtually all households will also still be within 6 miles of a HWRC. The increased costs of providing the Colne facility and lack of certainty over its continued availability are such that it is recommended that Colne is considered for closure in this instance.

Recommendation: That Colne HWRC is closed.

Consultation

This report recommends HWRC's for closure based upon the main assessment criteria of tonnage, property, and population/households and it is important to stress that these are recommendations and no decision has been made at the time of production of this report.

It is intended to consult locally with all of the District, Town and Parish Council's in Lancashire before finalising any recommendations to the Deputy Leader of the Council. It is anticipated that the process of closing the recommended HWRC's will follow as soon as practicable thereafter.

Comments about the Review will take place from 5th July 2011 to 5pm on 30th September 2011 during which time written comments received by members of the public will also be considered.

Your comments should preferably be sent via the website at www.lancashire.gov.uk/waste where you can click through to the Review Response form.

Alternatively you can email:

hwrcreview@lancashire.gov.uk

or write to:

Jo Turton - Executive Director Environment Directorate
Lancashire County Council
Waste Management Group
PO Box 78
County Hall
Fishergate
Preston
Lancashire
PR1 8XJ

In advance of consultation it is important to highlight that Lancashire County Council is aware that the decision to close any HWRC will impact on the immediate community that the facility serves and that it will result in some cases in additional journeys for some householders. The aim of this report is to consider statistical information and determine which facilities should be recommended for closure on the basis that their closure will <u>least</u> impact both the District, and the HWRC service provided by Lancashire County Council, as a whole.

Lancashire County Council's aim in closing HWRC's is to provide a more cost effective network of HWRC's which best manages the quantity of waste delivered to them whilst providing visitors with high levels of customer service and factors affecting this will be given due consideration during the review process.

Appendices



Appendix 1 - HWRC Tonnages in Lancashire

HWRC	3 yr Average - Total Waste Arising - Accepted
Barnoldswick	2,960.20
Bacup	3,123.99
Gt. Harwood	3,350.62
Garstang	3,448.34
Clitheroe	3,526.82
Longridge	4,078.54
Haslingden	4,729.82
Lytham	5,200.74
Burscough	5,451.48
Carnforth	6,134.03
Altham	6,134.68
Colne	6,804.39
Skelmersdale	7,633.18
Burnley	8,073.16
Fleetwood	8,669.42
Chorley	11,930.25
Preston	12,848.67
Lancaster	15,353.28
Farington	15,722.66



Page 38

Appendix 2 – Comparisons Table

Lanc	aster Wyı	<mark>e</mark> Hyndburi	n Rossenda	ale Pendle	West Lanca	shire Ribble	Valley
Population 2009 ⁺	Average Tonnage received by District	2008/09 Tonnage Received	2009/10 Tonnage Received by HWRC	2010/11 Tonnage Received by HWRC	3 year average Tonnage Received By HWRC	Customer visits [#] based on 50Kg per journey	Area of Facility
Rib. Valley 57,700	Rossendale 7,852	Barnoldswick 3,098	Barnoldswick 2,963	Barnoldswick 2,818	Barnoldswick 2,960	Barnoldswick 59,200	Longridge 921m ²
Rossendale 67,100	Hyndburn 9,484	Bacup 3,235	Bacup 3,245	Bacup 2,890	Bacup 3,123	Bacup 62,460	Colne 1,094m ²
Hyndburn 81,100	Pendle 9,764	Gt. Harwood 3,391	Gt. Harwood 3,335	Clitheroe 3,117	Gt Harwood 3,350	Gt. Harwood 67,000	Barnoldswick 1,388m ²
Pendle 89,300	Rib. Valley 11,339*	Garstang 3,494	Clitheroe 3,395	Gt Harwood 3,325	Garstang 3,448	Garstang 68,960	Clitheroe 1,410m ²
West Lancs 110,200	Wyre 12,117	Clitheroe 4,067	Garstang 3,435	Garstang 3,414	Clitheroe 3,526	Clitheroe 70,520	Bacup 1,516m²
Wyre 111,100	West Lancs 17,400*	Longridge 4,079	Longridge 4,149	Longridge 4,006	Longridge 4,078	Longridge 81,560	Haslingden 1,823m ²
Lancaster 139,800	Lancaster 21,487	Haslingden 4,625	Haslingden 4,809	Haslingden 4,754	Haslingden 4,729	Haslingden 94,580	Gt. Harwood 1,832m ²
		Burscough 5,524	Burscough 5,366	Burscough 5,463	Burscough 5,451	Burscough 109,020	Garstang 1,896m ²
		Altham 6,267 Carnforth	Carnforth 5,903 Altham	Altham 5,904 Carnforth	Carnforth 6,134 Altham	Carnforth 122,680 Altham	Skelmersdale 2,015m ² Altham
		6,444 Colne	6,231	6,054 Colne	6,134	122,680 Colne	2,642m ²
		7,344 Skelmersdale	6,425 Skelmersdale	6,643 Skelmersdale	6,804 Skelmersdale	136,080 Skelmersdale	2,709m ² Burscough
		7,923 Fleetwood	7,605	7,370 Fleetwood	7,633	152,660 Fleetwood	2,843m ² Lancaster
		8,654 Lancaster	8,723 Lancaster	8,630 Lancaster	8,669 Lancaster	173,380 Lancaster	3,720m ² Carnforth
		15,926	15,338	14,794	15,353	307,060	4,203m ²
					*Rufford		

Source:

The Office

Statistics

for National

*include

Langho

tonnages

Rufford and



Using 3

tonnage

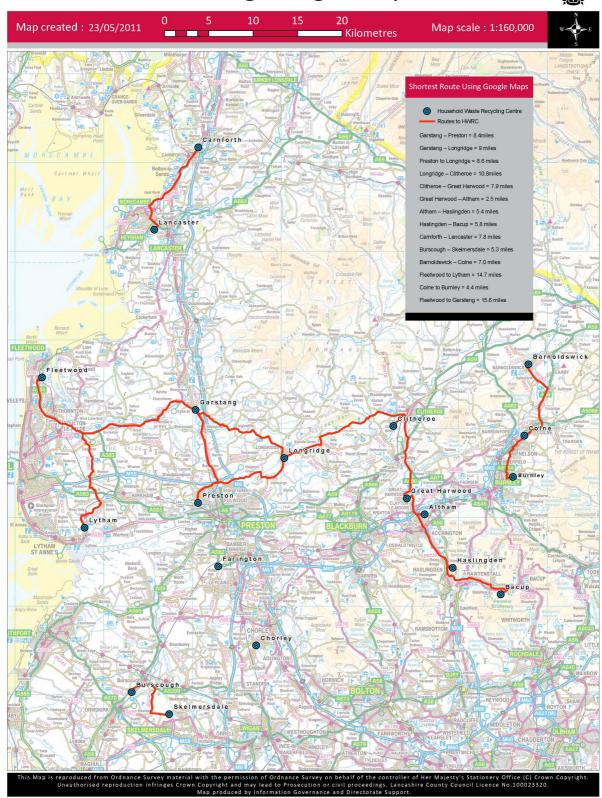
year average

*Langho

3,735

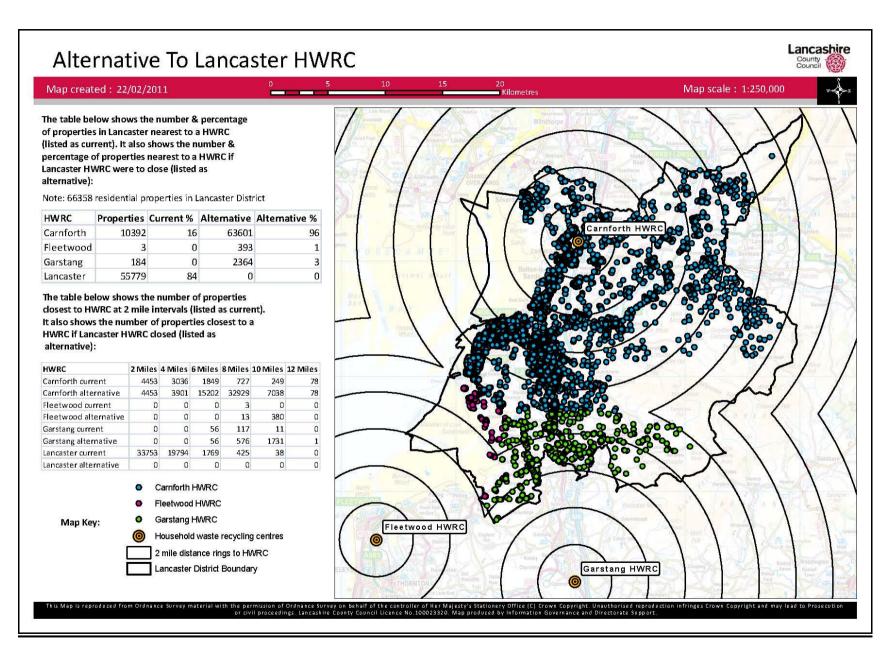
Shortest Route Using Google Maps

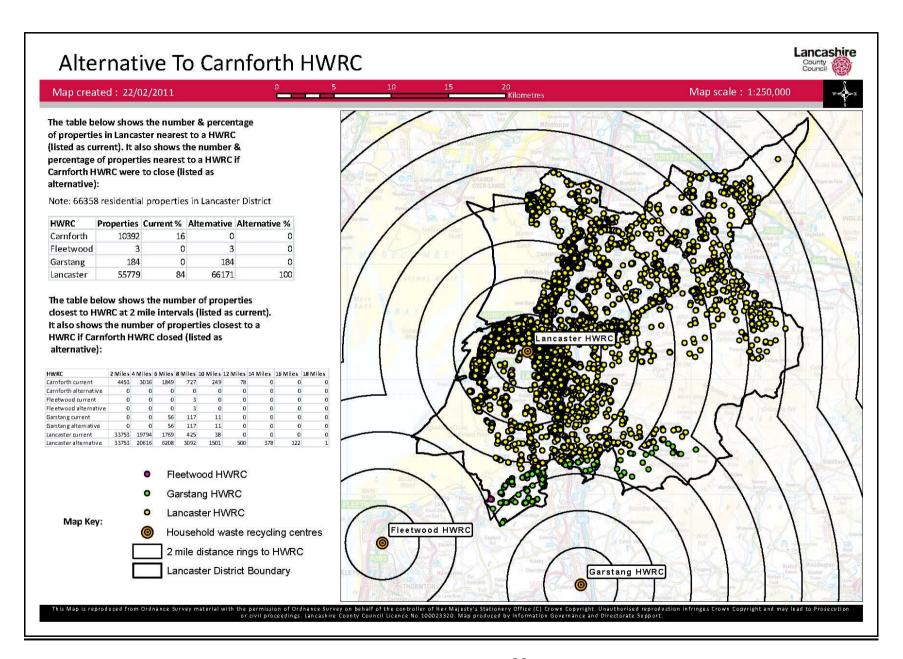




Appendix 4 – Population Maps

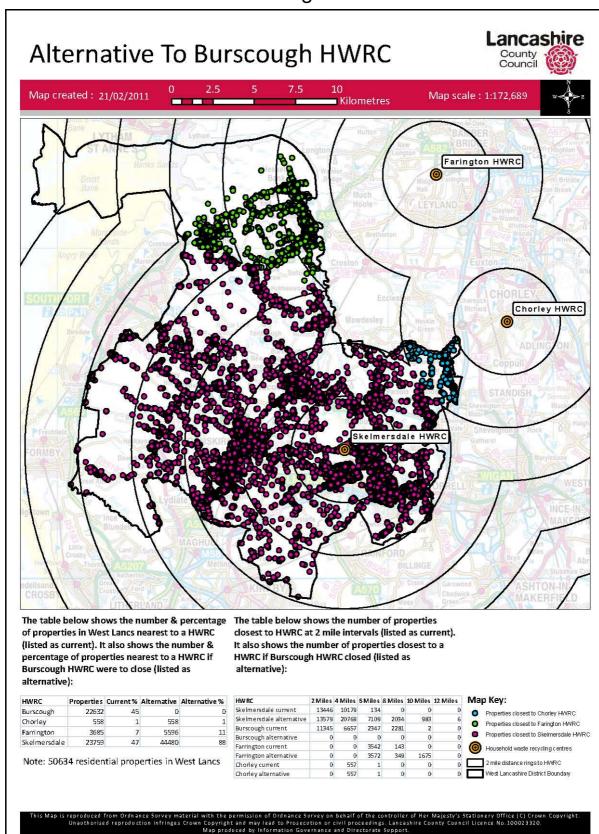




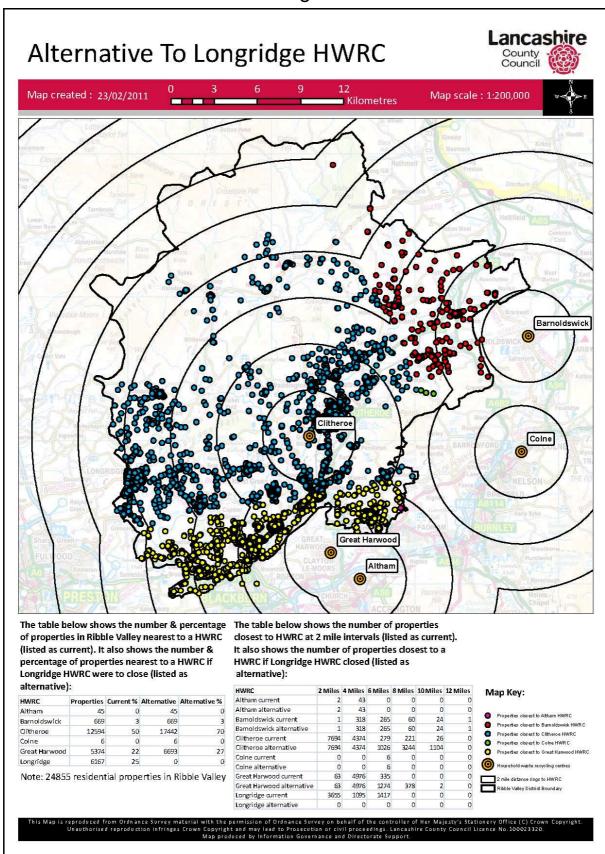


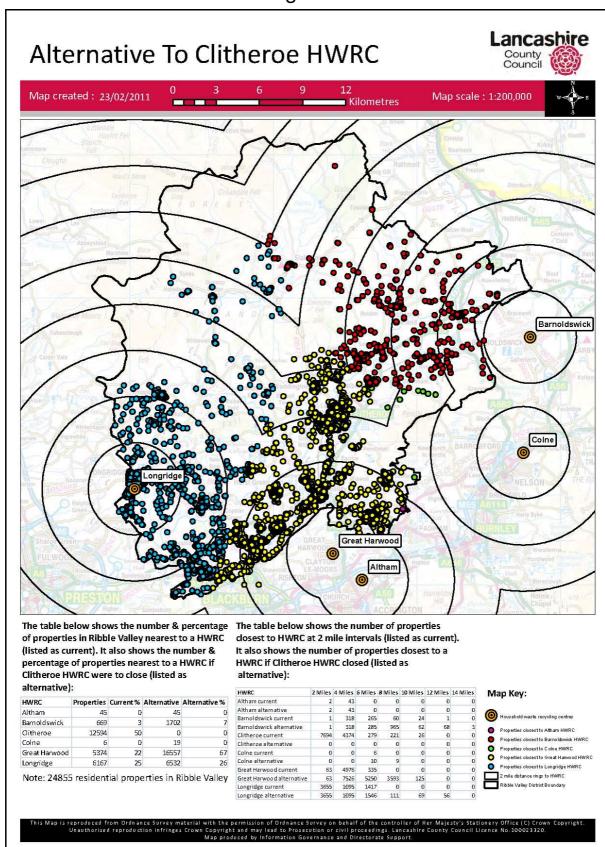
Lancashire Alternative to Fleetwood HWRC Map created: 11/05/2011 Map scale: 1:235,000 Kilometres The table below shows the number & percentage of properties in Wyre nearest to a HWRC (listed as current). It also shows the number & percentage of properties nearest to a HWRC if Fleetwood HWRC were to close (listed as alternative): HWRC Current Properties Current % Alternative Alternative % 42800 83% Fleetwood n 22884 44% Garstang 8467 16% 31 1% 1% Lancaster 31 Preston 4 0% 0% 2 0% 2 0% Longridge 4 0% 28387 55% Lytham Note: 51308 residential properties in Wyre District The table below shows the number of properties closest to HWRC at 2 mile intervals (listed as current). It also shows the number of properties closest to a HWRC if Fleetwood HWRC closed (listed as alternative): HWRC 2 Miles 4 Miles 6 Miles 8 Miles 10 Miles 12 Miles 14 Miles Fleetwood current 21926 14173 6700 0 Fleetwood alternative 0 0 0 0 0 0 0 0 0 3998 1797 121 0 Garstang current 2551 Garstang alternative 1821 1395 3595 9400 124 Lancaster current 0 0 Lancaster alternative 0 31 0 0 0 0 0 0 Preston current Preston alternative 0 0 0 0 Longridge current 0 0 0 0 Longridge alternative 2 0 0 Longridge HWRC Lytham current 4 0 0 0 0 Lytham alternative 1121 7784 13871 5593 18 Household waste recycling centres Properties closest to Garstang HWRC Preston HWRC Properties closest to Lancaster HWRC Properties closest to Longridge HWRC Map Key: Properties closest to Lytham HWRC Lytham HWRC Properties closest Preston HWRC 2 mile distance rings to HWRC Wyre District Boundary This Map is reproduced from Ordnance Survey material with the permission of Ordnance Survey on behalf of the controller of Her Majesty's Stationery Office (C) Crown Copyright. Unauthorised reproduction infringes Crown Copyright and may lead to Prosecution or civil proceedings. Lancashire County Council Licence No.100023320. Map produced by Information Governance and Directorate Support.

Lancashire Alternative To Garstang HWRC Map created: 17/05/2011 Map scale: 1:235,000 The table below shows the number & percentage of properties in Wyre nearest to a HWRC (listed as current). It also shows the number & percentage of properties nearest to a HWRC if Garstang ancaster HWR0 HWRC were to close (listed as alternative): HWRC Current Properties Current % Alternative Alternative % 43392 42800 83% Fleetwood Garstang 8467 16% 0 0% 31 1% 1073 2% Lancaster 4 Preston 0% 5860 11% 0% 973 2% Longridge 0% 10 0% Lytham Note: 51308 residential properties in Wyre District The table below shows the number of properties closest to HWRC at 2 mile intervals (listed as current). It also shows the number of properties closest to a HWRC if Garstang HWRC closed (listed as alternative): HWRC 2 Miles 4 Miles 6 Miles 8 Miles 10 Miles 21926 14173 6700 Fleetwood current Fleetwood alternative 21926 14173 6771 431 91 Garstang current 2551 3998 1797 121 0 0 0 0 Garstang alternative 0 0 31 Lancaster current 0 Lancaster alternative 0 0 0 595 478 Preston current 0 4 0 0 75 2125 2883 Preston alternative 777 Longridge current 0 0 2 0 Longridge HWRC Longridge alternative 0 0 89 276 608 0 Lytham current 0 0 0 6 0 Lytham alternative Household waste recycling centres Preston HWRC Properties closest to Fleetwood HWRC Properties closest to Lancaster HWRC Map Key: Properties closest to Longridge HWRC Properties closest to Lytham HWRC Lytham HWRO Properties closest to Preston HWRC Wyre District Boundary his Map is reproduced from Ordnance Survey material with the permission of Ordnance Survey on behalf of the controller of Her Majesty's Stationery Office (C) Crown Copyright. Unauthorised reproduction infringes Crown Copyright and may lead to Prosecution or civil proceedings. Lancashire County Council Licence No. 100023320. Map produced by Information Governance and Directorate Support.



Lancashire Alternative To Skelmersdale HWRC County Council 7.5 Map created: 21/02/2011 Map scale: 1:172,689 Kilometres Farington HWRC Chorley HWRC The table below shows the number & percentage The table below shows the number of properties of properties in West Lancs nearest to a HWRC closest to HWRC at 2 mile intervals (listed as current). (listed as current). It also shows the number & It also shows the number of properties closest to a percentage of properties nearest to a HWRC if HWRC if Skelmersdale HWRC closed (listed as Skelmersdale HWRC were to close (listed as alternative): alternative): Map Key: HWRC Current % Alternative Alternative % HWRC 2 Miles 4 Miles 6 Miles 8 Miles 10 Miles Properties closest to Burscough HWRC 45544 Skelmersdale current 22632 45 13446 10179 134 Properties closest to Chorley HWRC Burscough Chorley Skelmersdale alternative Properties closest to Farington HWRC 3685 Burscough current 11345 6657 2347 2281 Farrington 3685 Burscough alternative Skelmersdale 11404 16065 13674 4399 Farrington current 2 mile distance rings to HWRC Farrington alternative 3542 143 West Lancashire District Boundary Note: 50634 residential properties in West Lancs Chorley current 557 O Chorley alternative





Lancashire Alternative To Altham HWRC County Council Map created: 01/03/2011 Map scale: 1:78,000 Kilometres Hap Haslingden The table below shows the number & percentage The table below shows the number of properties of properties in Hyndburn nearest to a HWRC closest to HWRC at 2 mile intervals (listed as current). (listed as current). It also shows the number & It also shows the number of properties closest to a HWRC if Altham HWRC closed (listed as percentage of properties nearest to a HWRC if alternative): Altham HWRC were to close (listed as alternative): Map Key: HWRC Properties Current % Alternative Alternative % HWRC 2 Miles 4 Miles 6 Miles 25860 Altham Altham current 19366 6298 196 Great Harwood 12600 36342 Properties closest to Haslingden HWRC Altham alternative 0 0 0 Haslingden 1206 3324 Great Harwood current 11562 1038 0 Great Harwood alternative 15925 20375 42 Haslingden current 646 549 11 Note: 39666 residential properties in Hyndburn 646 Haslingden alternative 2497 181

Lancashire Alternative To Great Harwood HWRC County Council Map created: 01/03/2011 Map scale: 1:78,000 Kilometres Haslingden The table below shows the number & percentage The table below shows the number of properties of properties in Hyndburn nearest to a HWRC closest to HWRC at 2 mile intervals (listed as current). (listed as current). It also shows the number & It also shows the number of properties closest to a percentage of properties nearest to a HWRC if HWRC if Great Harwood HWRC closed (listed as Great Harwood HWRC were to close (listed as alternative): alternative): Map Key: HWRC Properties Current % Alternative Alternative % HWRC 2 Miles 4 Miles 6 Miles Altham 25860 38460 Altham current 19366 6298 196 12600 Properties closest to Haslingden HWRC Altham alternative 24451 13812 197 Haslingden 1206 1206 Great Harwood current 11562 1038 0 Great Harwood alternative 0 0 0 Haslingden current 646 549 11 Note: 39666 residential properties in Hyndburn Haslingden alternative 646 549 11

Alternative To Haslingden HWRC



The table below shows the number & percentage of properties in Rossendale nearest to a HWRC (listed as current). It also shows the number & percentage of properties nearest to a HWRC if Haslingden HWRC were to close (listed as alternative):

HWRC	Properties	Current %	Altemative	Alternative %
Altham	0	0	1193	4
Bacup	16058	51	30373	96
Haslingden	15508	49	0	0

Note: 31566 residential properties in Rossendale District

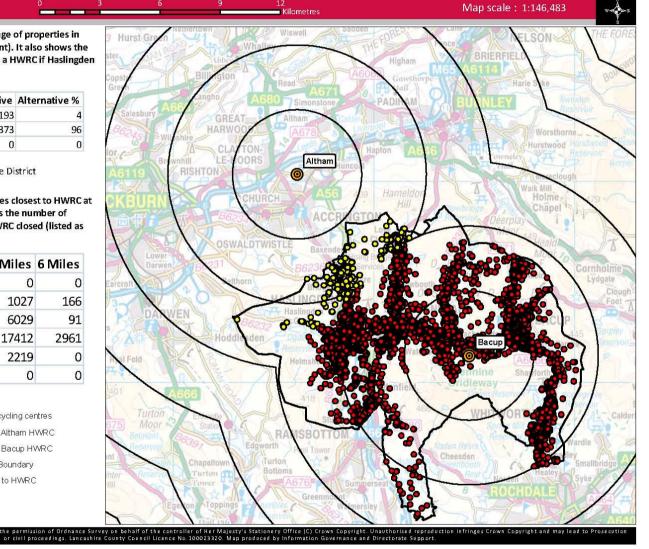
Map created: 17/05/2011

The table below shows the number of properties closest to HWRC at 2 mile intervals (listed as current). It also shows the number of properties closest to a HWRC if Haslingden HWRC closed (listed as alternative):

HWRC	2 Miles	4 Miles	6 Miles
Altham current	0	0	0
Altham alternative	0	1027	166
Bacup current	9938	6029	91
Bacup alternative	10000	17412	2961
Haslingden current	13289	2219	0
Haslingden alternative	0	0	0

Мар Кеу:

Household waste recycling centres
 Properties closest to Altham HWRC
 Properties closest to Bacup HWRC
 Rossendale District Boundary
 2 Mile distance rings to HWRC



Alternative To Bacup HWRC



The table below shows the number & percentage of properties in Rossendale nearest to a HWRC (listed as current). It also shows the number & percentage of properties nearest to a HWRC if Bacup

HWRC	Properties	Current %	Alternative	Alternative %
Bacup	16058	51	0	0
Haslingden	15508	49	31566	100

Note: 31566 residential properties in Rossendale District

Map created: 18/04/2011

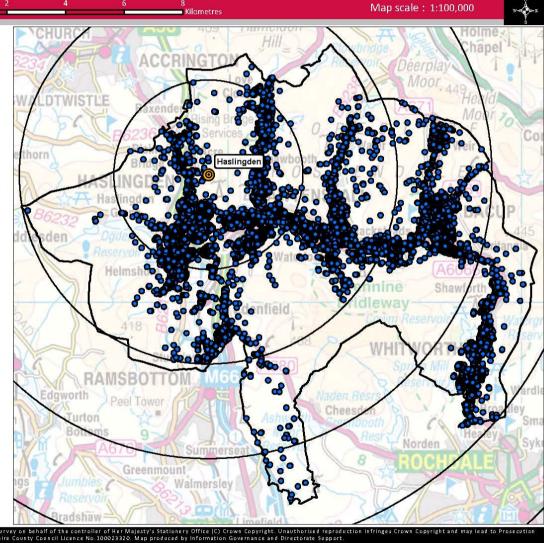
HWRC were to close (listed as alternative):

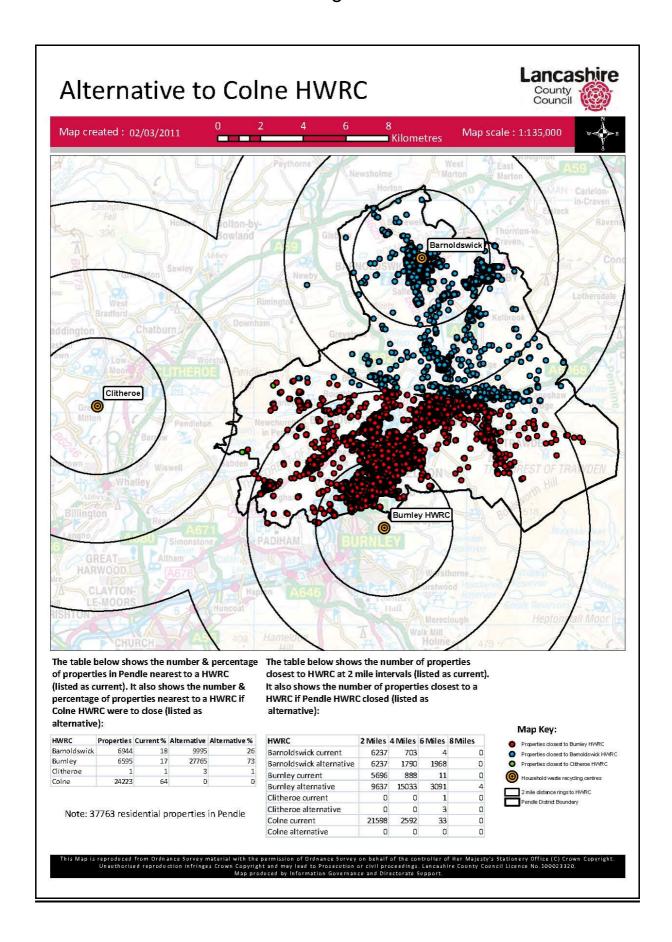
The table below shows the number of properties closest to HWRC at 2 mile intervals (listed as current). It also shows the number of properties closest to a HWRC if Bacup HWRC closed (listed as alternative):

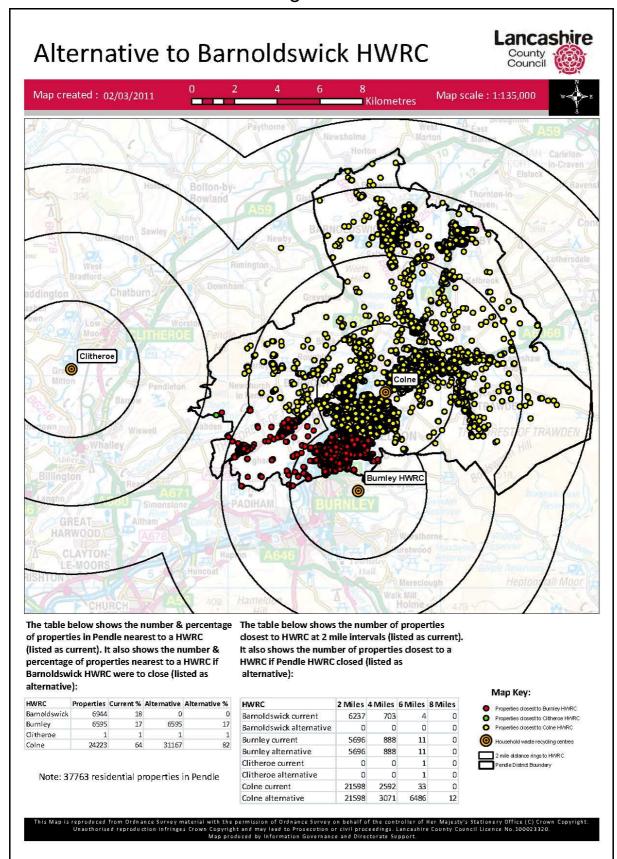
HWRC	2 Miles	4 Miles	6 Miles	8 Miles
Bacup current	9938	6029	91	0
Bacup alternative	0	0	0	0
Haslingden current	13289	2219	0	0
Haslingden alternative	13330	8065	6689	3482

Мар Кеу:

Properties closed to Haslingden HWRC
Household waste recycling centres
2 mile distance rings to HWRC
Rossendale District Boundary







APPENDIX 2

RATIONALISATION OF HWRCs

Draft response from Head of Environmental Services-

Lancaster City Council notes the report.

1. With regard to the recommendation-

'It is recommended that neither Salt Ayre nor Keer Bridge HWRCs are closed as part of this review.'

The Council supports this recommendation. Salt Ayre as the report identifies is an extremely well used and in terms of proximity to population a well located facility. Keer Bridge is well used and highly valued by residents of Carnforth and the rural communities to the North of the District.

2. With regard to the recommendation-

'However, future consideration should be given - separately to this review - to the further refining and improvement of the HWRC network by replacement of both facilities with a new HWRC which better accommodates the number of visits and tonnages generated in the district.'

Lancaster City Council would wish to contribute from the outset to any further considerations that the County Council decides to make in this regard. A new purpose built HWRC would be a welcome facility. However, it would be especially important to ensure that a single replacement facility did not create a negative environmental impact in terms of extra car journeys and increased distances travelled. The value to the community of Keer Bridge as a facility should not be underestimated. The City Council would request that when future consideration is given to the further refining and improvement of the network it is not just focussed on the one option of replacing both facilities with a new HWRC. There may be a business case for both a new HWRC and retention of the Keer Bridge facility that would also be worthy of consideration.

3. With regard to the recommendation-

'That Garstang HWRC is closed'

Some residents in the South of the Lancaster District currently use the HWRC at Garstang. Closing Garstang will mean that these residents would in future most likely use the facility at Salt Ayre, thus further increasing the demand on the Salt Ayre facility. In addition it would be likely that some residents of Wyre would use Salt Ayre as an alternative to Garstang this could place further strains on the Salt Ayre facility